Professor of Law  
Vermont Law School

Philip P. Frickey  
Richard W. Jennings Professor of Law  
University of California at Berkeley School of Law (Boalt Hall)

David Getches  
Dean and Raphael J. Moses Professor of Natural Resources Law  
University of Colorado School of Law

Lorie M. Graham  
Associate Professor of Law  
Suffolk University Law School

Sarah Krakoff  
Associate Professor of Law  
University of Colorado School of Law

Robert Laurence  
Robert A. Leflar Distinguished Professor of Law  
University of Arkansas, Fayetteville School of Law

Stacy Leeds  
Associate Professor of Law  
University of Kansas School of Law

Vicki J. Limas  
Professor of Law, Associate Dean of Students, and Co-Director, Native American Law Center  
University of Tulsa College of Law

Melody MacKenzie  
Assistant Professor & Director, Center for Excellence in Native Hawaiian Law  
University of Hawaii Richardson School of Law

Richard Monette  
Associate Professor of Law and Director, Great Lakes Indian Law Center  
University of Wisconsin Law School

Valerie J. Phillips  
Assistant Professor of Law  
University of Tulsa College of Law

Frank Pommersheim  
Professor of Law  
University of South Dakota School of Law

G. William Rice  
Associate Professor of Law and Co-Director, Native American Law Center  
University of Tulsa College of Law

Lindsay G. Robertson  
Orpha and Maurice Merrill Professor of Law & Faculty Director, Center for the Study of American Indian Law and Policy  
University of Oklahoma College of Law

Pat Sekaquaptewa  
Lecturer in Law & American Indian Studies & Director, Native Nations Law & Policy Center  
UCLA School of Law

Alex Tallchief Skibine  
S.J. Quinney Professor of Law  
University of Utah S.J. Quinney College of Law

Dean Suagee  
Of Counsel  
Hobbs, Straus, Dean & Walker, LLP

Melissa L. Tatum  
Professor of Law and Co-Director, Native American Law Center  
University of Tulsa College of Law

Gloria Valencia-Weber  
Henry Weihofen Professor of Law  
University of New Mexico School of Law

Kevin Washburn  
Associate Professor of Law  
University of Minnesota Law School

Mary Christina Wood  
Professor of Law and Dean's Distinguished Faculty Fellow  
University of Oregon School of Law

Kevin J Worthen  
Dean and Professor of Law  
J. Reuben Clark Law School, Brigham Young University

Christine Zuni Cruz  
Professor of Law  
University of New Mexico School of Law
<table>
<thead>
<tr>
<th>TABLE OF CONTENTS</th>
</tr>
</thead>
<tbody>
<tr>
<td>WHAT IS FEDERAL INDIAN LAW?</td>
</tr>
</tbody>
</table>

**CHAPTER 1  HISTORY & BACKGROUND OF FEDERAL INDIAN POLICY**  
§ 1.01 Why History Matters  
§ 1.02 Post-Contact and Pre-Constitutional Development (1492-1789)  
§ 1.03 The Formative Years (1789-1871)  
§ 1.04 Allotment and Assimilation (1871-1928)  
§ 1.05 Indian Reorganization (1928-1942)  
§ 1.06 Termination (1943-1961)  
§ 1.07 Self-Determination and Self-Governance (1961-present)  

**CHAPTER 2  PRINCIPLES OF INTERPRETATION**  
§ 2.01 The Field of Federal Indian Law  
§ 2.02 Canons of Construction  
§ 2.03 Federal Laws of General Applicability  

**CHAPTER 3  INDIAN TRIBES, INDIANS, AND INDIAN COUNTRY**  
§ 3.01 The Primary Definitions of Indian Law  
§ 3.02 Definition of Tribe  
§ 3.03 Definition of Indian  
§ 3.04 Indian Country  

**CHAPTER 4  INDIAN TRIBAL GOVERNMENTS**  
§ 4.01 Inherent Tribal Sovereignty  
§ 4.02 Federally Imposed Limitations on Tribal Powers  
§ 4.03 Congressional Authorization of Tribal Powers  
§ 4.04 Tribal Governments  
§ 4.05 Tribal Law  
§ 4.06 Tribal Voting Rights and Election Law  
§ 4.07 Specific Native Groups  

**CHAPTER 5  TRIBAL/FEDERAL RELATIONSHIP**  
§ 5.01 Sources of Federal Power Over Indians  
§ 5.02 Scope of Federal Authority over Indian Affairs  
§ 5.03 The Role and Power of the Bureau of Indian Affairs
TABLE OF CONTENTS

§ 5.04 Limitations on Federal Power
§ 5.05 Enforcement of the Federal-Indian Trust Against the Executive
§ 5.06 Indian Claims Against the United States
§ 5.07 The Role of International Law

CHAPTER 6 TRIBAL/STATE RELATIONSHIP
§ 6.01 General Principles Regarding Tribal and State Authority Over Indian Affairs
§ 6.02 Tribal Governing Power
§ 6.03 State Governing Power in the Absence of Federal Authorization
§ 6.04 State Jurisdiction Through Federal Authorization
§ 6.05 Tribal-State Cooperative Agreements

CHAPTER 7 CIVIL JURISDICTION
§ 7.01 Relation Between Legislative and Adjudicative Jurisdiction
§ 7.02 Tribal Jurisdiction
§ 7.03 State Jurisdiction
§ 7.04 Federal Jurisdiction
§ 7.05 Sovereign Immunity
§ 7.06 Choice of Law
§ 7.07 Enforcement of Judgments

CHAPTER 8 TAXATION
§ 8.01 Introduction
§ 8.02 Federal Taxes
§ 8.03 State Taxes
§ 8.04 Tribal Taxes
§ 8.05 The Problem of Multiple Tribal and State Taxation
§ 8.06 Status of Persons or Entities Taxed

CHAPTER 9 CRIMINAL JURISDICTION
§ 9.01 Introduction
§ 9.02 Federal Adjudicative Jurisdiction
§ 9.03 State Jurisdiction
§ 9.04 Tribal Jurisdiction
§ 9.05 Double Jeopardy
TABLE OF CONTENTS

§ 9.06 Establishing Locus/Conduct Occurring Both Inside and Outside of Indian Country
§ 9.07 Authority of Law Enforcement Officers
§ 9.08 Extradition
§ 9.09 Punishment, Incarceration, and Writ of Habeas Corpus

CHAPTER 10 ENVIRONMENTAL REGULATION IN INDIAN COUNTRY
§ 10.01 Sources of Environmental Authority in Indian Country
§ 10.02 Tribes as Primary Regulators under Federal Statutes
§ 10.03 Federal Pollution Control Regulations
§ 10.04 Federal Regulation of Wastes and Hazardous Materials
§ 10.05 Federal Environmental Response and Remediation Statutes
§ 10.06 Enforcement of Environmental Laws
§ 10.07 Federal Environmental Assistance to Tribes
§ 10.08 Environmental Impact Assessment

CHAPTER 11 INDIAN CHILD WELFARE ACT
§ 11.01 Legislative History and Purpose
§ 11.02 The Scope of ICWA: Threshold Requirements
§ 11.03 Jurisdiction and Enforcement of Judgments
§ 11.04 Procedural Protections in State Court
§ 11.05 Substantive Rights of the Child, Tribe, and Parent
§ 11.06 Constitutionality of the Indian Child Welfare Act
§ 11.07 The Existing Indian Family Doctrine
§ 11.08 Relation of ICWA to the Adoption and Safe Families Act of 1997

CHAPTER 12 INDIAN GAMING
§ 12.01 The Emergence of Gaming
§ 12.02 The Indian Gaming Regulatory Act
§ 12.03 Classes of Gaming
§ 12.04 Land Available for Gaming
§ 12.05 Tribal-State Compacts
§ 12.06 Remedies for Refusal to Bargain in Good Faith
§ 12.07 Other Remedies
TABLE OF CONTENTS

§ 17.04 Forest Resources

CHAPTER 18 HUNTING, FISHING, AND GATHERING RIGHTS
§ 18.01 Aboriginal Hunting, Fishing, and Gathering Rights
§ 18.02 Origin of Reserved Hunting, Fishing, and Gathering Rights
§ 18.03 On-Reservation Indian Hunting, Fishing, and Gathering Rights
§ 18.04 Off-Reservation Hunting, Fishing, and Gathering Rights
§ 18.05 The Effect of International Agreements
§ 18.06 Regulation of Nonmember Activities in Indian Country
§ 18.07 Termination and Abrogation of Hunting, Fishing, and Gathering Rights
§ 18.08 Cooperative Agreements, Compacts, and Comanagement

CHAPTER 19 WATER RIGHTS
§ 19.01 Relation between Indian and State Water-Law Systems
§ 19.02 Sources of Indian Water Rights
§ 19.03 The Reserved Rights Doctrine
§ 19.04 Regulation of Water Rights
§ 19.05 Determination of Water Rights
§ 19.06 Federal Protection of Indian Water Rights

CHAPTER 20 TRIBAL CULTURAL RESOURCES
§ 20.01 Nature and Ownership of Indian Cultural Resources
§ 20.02 Protection and Repatriation of Cultural Resources

CHAPTER 21 ECONOMIC DEVELOPMENT
§ 21.01 Tribal Economic Development
§ 21.02 The Legal Dimensions of Development
§ 21.03 Tribal Finance
§ 21.04 Government Programs to Promote Development

CHAPTER 22 GOVERNMENT SERVICES FOR INDIANS
§ 22.01 Introduction
§ 22.02 Indian Self-Determination and Education Assistance Act: P.L. 93-638
TABLE OF CONTENTS.

§ 22.03 Education
§ 22.04 Health Care
§ 22.05 Housing
§ 22.06 Social Services and Financial Assistance
§ 22.07 Support for Tribal Justice Systems and Legal Services

TABLE OF CASES

TABLE OF STATUTES

INDEX